



NOTICE OF MEETING

**Notice is hereby given of the Meeting of the
Invercargill City Council
to be held in the Council Chamber,
First Floor, Civic Administration Building,
101 Esk Street, Invercargill on
Tuesday 31 January 2017 at 4.00 pm**

His Worship the Mayor Mr T R Shadbolt JP
Cr D J Ludlow (Deputy Mayor)
Cr R L Abbott
Cr R R Amundsen
Cr A J Arnold
Cr K F Arnold
Cr T M Biddle
Cr A H Crackett
Cr I L Esler
Cr G D Lewis
Cr I R Pottinger
Cr L F Soper
Cr L S Thomas

EIRWEN HARRIS MITCHELL
MANAGER, SECRETARIAL SERVICES

AGENDA

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7. **MAYOR'S REPORT**

To be tabled.

8. **URGENT BUSINESS**

9. **PUBLIC EXCLUDED SESSION**

Moved, seconded that the public be excluded from the following parts of the proceedings of this meeting; namely

- (a) *Confirming of Minutes of the Public Excluded Session of Council 13 December 2017*
- (b) *Report by the Director of Environmental and Planning Services*
- (c) *Report by the Director of Works and Services*
- (d) *Report of the Director of Finance and Corporate Services*

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1)(d) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for the passing of this resolution
(a) Confirming of Minutes – Council 13 December 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(b) Carter Holt Harvey v ICC	To prejudice the maintenance of the law, including the prevention, investigation, and detection of offences, and the right to a fair trial;	Section 6(a)
	Maintain legal professional privilege	Section 7(2)(g)

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| (c) | Electricity Purchase Contract | Enable any local authority holding the information to carry out, without prejudice or disadvantage, commercial activities | Section 7(2)(h) |
| (d) | 2 and 10 Deveron Streets | Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations) | Section 7(2)(i) |

MINUTES OF THE MEETING OF THE INVERCARGILL CITY COUNCIL HELD IN THE COUNCIL CHAMBER, FIRST FLOOR, CIVIC ADMINISTRATION BUILDING, 101 ESK STREET, INVERCARGILL, ON TUESDAY 13 DECEMBER 2016 AT 4.00 PM

PRESENT: His Worship the Mayor Mr T R Shadbolt
Cr D J Ludlow – Deputy Mayor
Cr R L Abbott
Cr R R Amundsen
Cr A J Arnold
Cr K F Arnold
Cr T M Biddle
Cr A H Crackett
Cr I L Esler
Cr G D Lewis
Cr I R Pottinger
Cr L F Soper
Cr L S Thomas

IN ATTENDANCE: Mr R W King – Chief Executive
Mr C A McIntosh – Director of Works and Services
Mrs P M Gare – Director of Environmental and Planning Services
Mr D J Johnston – Director of Finance and Corporate Services
Mrs E Harris Mitchell – Manager Communications and Secretarial Services
Mr P Horner – Manager Building Assets and Southland Museum
Mr D Booth – Manager Financial Services
Ms M Short - Manager Strategy and Policy
Miss K Graber – City Centre Co-ordinator
Ms L McCoy – Building Assets Administration Officer
Mrs M Foster – Manager Libraries and Archives
Mrs C Smith – Manager Customer Experience – Library
Ms M Burns – Librarian – Children’s Section
Mrs A Bain – Team Leader – Collections
Mr P Casson – Chief Executive Officer – Venture Southland
Ms B Brown – Venture Southland
Ms L Kuresa – Governance Officer

1. **APOLOGIES**

Nil.

2. **PUBLIC FORUM**

2.1 **Children’s Library**

2.1.1 ***Denise Corson***

Ms Corson said that public consultation on the Library development should have been open and transparent but it was not in this case. Children were the future and safety was paramount. At the Community Services Committee Meeting, Options One to Four did not cover what the public wanted. There should have been an Option Five.

She said that with Invercargill City Council owning the majority of the Library block, it stood to reason that sometime in the future, something was planned there and wondered if that should not influence the community. The changes to the Invercargill City Library should first and foremost be about children. The children were the future. If Council did not want Invercargill's future to be bright and full of life then Council should just go ahead and put the children in back where it was dark and where the history and archives were, with not much hope. She said it was only grumpy, old-thinking Councillors who would ever contemplate putting the children at the back. If there were Library staff who felt that the current situation was not safe then they should be asked, when the last time that a child ran out onto the street, or was abducted. Council would find that since the Library had been in the current location, there had been no recorded incidents of either. Crime statistics clearly showed that Invercargill was one of the safest places in New Zealand in relation to children being abducted because it was far easier to sneak a child out the back than it was in the front entrance. She said people needed to stop looking at worst case scenarios and start looking at what was important. Children were the future and if everybody wanted their futures to be bright and bold, then the children should be situated where they were able to do that. Putting the children in the back sent the opposite message and if you wanted them to be part of our future then Council needed to start showing it off now by keeping the children at the front of the Library. She said that if Council still had concerns, then crime prevention should be used through an environmental design to enhance safety effect factors within and around the Library. Council should also ensure that there were capable guardians in place such as parents, Library staff, exit/entry motion alarms and CCTV security in place.

2.1.2 **Elizabeth Miller**

Ms Miller said everybody needed to fight for our children and families because it was only when something was gone that people realised what they had lost. Dr Seuss, *The Lorax* says, "*Unless someone like you cares a whole awful lot, nothing is going to get better, it's not*". Change could be introduced in ways that a child could be friendly and safe and Option Four suggested neither of those key points. She was not opposed to change per se but it needed to be a positive, progressive, beneficial change for our children, who were the future. She said during her Library career, she was involved in many progressive changes in the Children's Library and when she was appointed to the role of Children's Librarian, the Library was in a very similar space in Wachner Place and totally separate. There was only one programme per year run by a Committee for National Book Week and they had started the concept of Children's Library Programmes and the incorporation of storytelling into the future Library Ethos both here and New Zealand. This assisted in promoting the value of children's experiences and excitement of learning proactively in a safe and child friendly environment. When the Library was moved to Don Street there was a much bigger and brighter space upstairs where the children were still visible through the upstairs windows and still separate but easily overseen by staff and adult staff services downstairs. The third move was where the Library was situated at present and it was even bigger, brighter and better and very visible. The Library moved with the times and computerised the Library but the safe stimulating, exciting, and child friendly environment was maintained. She asked if Council wanted to go backwards by putting the children in the back where there were more chances of escape. Was Council going to make a decision on this matter at this meeting, three days before the end of the school year? It was important that she reported the responses that she had received over the last seven months to education facilities who may not be able to speak for themselves.

She also asked if public consultation meant both sides being put to the public without bias. Would the consultation be active or would it be just those who happened to notice it? She asked who produced the consultation document and how was it publicised. When would it be produced and how long did the public have to respond? She did not believe that Council listened to its people. Even at the Community Services Committee Meeting, a report on this matter stated that 55% of respondents to the consultation voted to keep the Children's Services where it was. That did not take into account the 829 plus responses to the petition that stated that the Children's Services, should remain where it was. She said it would be interesting to know where the presentations to those who had asked to have the matter explained impartially. She asked if the Councillors had spoken to people such as staff of local schools, early education services, consulted young parents, listened to those who took part in the Library programmes for children, listened to specialists in Children's Library Services and other services. The thought of children vying for attention at one central help desk was not acceptable. She said older people valued their privacy and quietness. It was vitally important to retain children's specialists and child friendly facilities, which Option Four did not offer. Safety both physical and emotional was the question here. If the area was opened up as set out in the plan, children would be able to run, escape, rove, disappear, felt scared and cry, which was not pleasant for the adults. While it stated that children were valued, the plan placed them at the back, out of site while Adult Services was showcased. Their Library would no longer be safe and accessible, making it a bright, visible front of house statement to all who went past. Those in children's education who used the Library frequently were not properly consulted. With the submission process being carried in May and December meant that they were fully occupied with end of term and end of year programmes. Throughout the third term after the original submissions period, it closed on the last day of term break, having opened on the last week of term, every school she had visited had signed the petition in great numbers and she still had those pages with her. All the technology with answers that Option 4 achieved could be made by leaving the Children's Library at the current location. What children needed were books, books, books and more books and families who read and shared them together in safety. This was recognised by those in education here and around the world by families and so many people who while they valued technology in its place as she did, but they realised that it had gone too far in the development of children who were the future. She asked what the true cost of Option 4 was because the public were told that it was all budgeted for and now she had heard that it was going to cost up to \$1 million, she wondered who would be paying for that.

In response to questions from Councillors, Ms Miller gave following answers:

- Nothing about the proposal is child friendly. When you have something that's wide open and children can go anywhere, that doesn't make them feel safe. When they have to line up at the one service desk with adults, it doesn't work. I know I was in Children's Services and I've been working with children, probably from the day I was born. I am still working with children, so I know that the plan is not a safe environment for children because it's too open.
- Queens Park is a park and it's a totally different issue. I cannot believe that you would compare a park to the Library. A park is where children can run around and play but in a Library children can hide behind things and stand behind shelves looking at books.

- It's not only parents who go to the Library with their children, sometimes it's a whole school. One of the teachers said that they would never take their children to the Library if it was opened up because they couldn't manage it. Often children go to the Library by themselves and they should be able to go into a place where they are safe and seen.
- I'm not opposed to children using technology. We've had technology from the beginning and I couldn't run a lot of things I do without technology. What I'm saying is, it should be in their space and when they are not working with technology, they could be safe. It's not just the physical safety but a feeling that it is their space and when they are by the windows they can see out and people can see in.
- How would I know about how children feel about being moved to the back of the Library? I don't think they would like it and what I do know is when you put people out of sight, then they don't feel terribly important whether they are children or adults. Why spoil something that's not broken? The current location of the Children's Library is bright and vivid and people can see them and we've had so many comments from overseas about how blessed we are to have such a great Library.
- If people are going to congregate in a safe dry place, they are going to do it wherever they are and that's not going to change.
- I don't understand Option 3 because it does not tell us where things are and what walls would be taken down, so I have no idea what its saying. It's just so vague.
- We need to keep our children where they are so that they are visible and physically safe as any child could ever be.
- A child sharing a help desk with adults at the Library is not the same as using the same help desk as adults at the pools or a dairy. In a dairy when children go up to the counter, it's usually adults that get served first. At the Library they are not going up to the desk just to get a ticket, they are going up to ask questions and be shown things around the Library. It's a very different than being in a park, pool or shop.
- Library staff cannot cater to all children's needs because they have to deal with everyone else at the help desk. You have children's specialists who work with children, especially small children.
- I don't think the issue of parents dropping off their children at the Library is the same. Often children are dropped off for a particular programme. In my experience, children were there for a while but they weren't the sort of children who were being a problem to staff. They were old enough to be left there and look at books but I don't know that small children would be left at the Library by parents for staff to look after. If you are going to make a rule about it that could easily be catered for.
- If the Library is opened up and the parents were there together with everybody else in one area, there is a chance that parents will not know where they are. There are all sorts of reasons why it's a different issue.

2.1.3 **Jennifer Paton**

Ms Paton said she was a General Practitioner and a mother of two children, aged four and two years. She was expressing her opinion and many other mothers' opinion who were unable to be at this meeting. She was opposed to moving the Children's Library to the north west corner as part of an open plan concept. She was not against new décor, upgrading technology and any other changes but it was clear that moving the Children's Section would cause a lot of problems when taking young children to the Library, as it would not function as well as the current layout did.

The second round of consultation involved a biased and leading survey, which despite this, resulted in 55% of people saying they did not want the Children's Section moved from its current position and 45% would be happy for change. "Why do the consultation if Council is not going to listen to what the people say?" The majority do not want the Children's Section moved because of safety reasons. Young children need four walls and one exit point to be safely contained in. Using shelves and furniture to delineate an area is not going to stop an active child from running all over an open plan design. This would be problematic when looking after more than one child. Currently you could position yourself to cover the exit point, either visually or physically and then children could play freely in sight. The escalators were currently situated outside of the Children's exit point, so they would therefore be safer in the current layout if they were accessible as part of the open plan design. Having children contained and totally separate from adults meant that parents were not currently worried about children being noisy and disturbing others. This was an obvious concern in the new design. Whilst most adult users would not be expecting silence, they would not enjoy the noise level of the children's playground either. You could currently move freely and easily from the adjacent activity area to the children's play area and books. The toilets were close, which was a necessity with young children. In the current Children's area they had natural light and a view to the city streets. You could see the Children's Section and their artworks from the street which attracted other children and their families into the Library. She said currently mothers were able to comfortably breastfeed babies while toddlers played and read knowing they were in a young family environment rather than a totally public space. If these points were removed as they would be in the proposed layout, people would find that taking young children to the Library was too difficult and stressful and simply stop going to the Library. For those of you who have never taken a lively three year old and a baby to the Library on a wet afternoon or forgotten what the experience was like, please listen to parents and guardians who do that regularly.

2.1.4 **David Russell**

Mr Russell said he had carried out some online research and found that there no libraries that were recommended as thriving community hubs had a hangout lounge coffee shop as a reason for existing. He had seen a few retail areas that looked like Option Four. Most of the libraries he saw had The Children's Library at the entrance, upfront, on the ground floor and highly visible, innovating and inviting. He had noted that the libraries had a good sense of security with clearly defined sun spaces in which age specific groups could explore books and related materials safely and appropriately. Many of the libraries also shared the shop window concept and it was the first peek for what was instore for children. He had seen the excitement with his son and also as a regular Library user. He said he went to the pools regularly and lining up with his season ticket was quite different to going to the Library. To place the Children's Library out of sight would mean that the selling point was lost. What was achieved in exchange was out of sight, out of mind and it would leave the children seeking digital ratification choices and a far lower level of brain development. Rather than accessing the intelligent and the connection with new worlds and ideas that libraries provided, children would often seek that alternative digital void that existed today. He said several adults had said that when they took their children to the Library, the first thing they did was to look through the window to see what was happening. Option Four offered children a room full of strangers who they would need to get past to get to the back space. How encouraging was that? He did not believe it was encouraging at all. This was not the way that the top young readers, thinkers and families stay and have loyalty to the City.

Why was Council placing more importance on short stay visitors in that lounge area while depriving local coffee places out of revenue? It seemed that if coffee was available in the Library and it was free as well as WIFI, people would just lounge around and the place would become a drop in centre. It had been developed in isolation from reality. He said Maya Angelou who was an American poet and Civil Rights Activist once said, "*The best candy shop a child should be left alone in, is the Library*". The proposed Children's Section was a drop in centre that was open plan and possibly dangerous, compared to the current Children's Library. It was not a park or the pools, which could be dangerous. He believed that there needed to be a whole new dynamic waiting to exist within the inner city, otherwise the City was in serious trouble. The Council had been unconvincing to date in the quality of what it was delivering. Nobody had refuted the story he had heard from a fireman, who said that they could not negotiate Esk Street with their fire engines if the street was busy with that entire car caressing stone work. The public had not seen the plan for the new inner city art gallery or any resolution of the CBD plan, so the Library was being developed in isolation from the potential future. If the new art gallery was to occupy Wachner Place, it may not connect with the Library as Plan A of the original Library concept would have it but not without planning. He would sooner see the City sort out its earthquake building problems with some urgency, defining what actual shape of Invercargill's CBD would be before proceeding with this ill-considered plan. Council had heard from submitters and Elizabeth Miller was renowned internationally for her knowledge of children's libraries. He said Council was not listening to Ms Miller. The majority view for Option 2 would not only release money to create a new and exciting Library but it should also save considerable money as less infrastructure would be affected. He urged Council to choose Option 2.

In response to questions, the following answers were given:

- Times have changed considerably since the Library was situated in Don Street. I used to walk to town, to the movies and the pools by myself but today parents don't let their children out of sight because of safety reasons. I have watched kids going to that front window and peering into the Library excitedly and it was an improvement of the Don Street Library. I was Chairman of the original Library Committee, the one that was lost because Council listened to the ratepayers and the current Library was Plan B. We are ratepayers and we are telling you that the Children's Library is working well and we know this because of the positive comments from people who use it. We see the kids who go there and the way they develop in school. The ones who don't use the Library are a problem. If Council wants to hide that from the children, there will be a dropout of children because they don't see anything happening at the Library that's of interest to them. They will see a wide open space with a lot of strangers.
- This plan is not an inner city centre plan. How can you make big changes in the Library without working out how it connects to the rest of the city? You're not connecting dots. This city is falling to pieces because the public hasn't been invited in to the inner city. If Council wants to put a new art gallery in the city, that is a brilliant idea. Wachner Place can be connected to the Library with cultural inter-linking. The way it's been planned at the moment means it's another pocket and another isolated aspect.

- There are a whole lot of dynamics that work. For example, the Dunedin Library you are connected to the Malls and to the City Hall. What's connected to our Library? There is back street, front street and nothing else. I looked at lots of examples but I couldn't find anything that's the same as the proposed Library development.

2.1.5 **Roshni Foster**

Ms Foster said she had two children and used the library on a regular basis. She did not want the Children's Library moved to the proposed new layout. It was not practical. She said no offence to all the hard work that had already gone into the planning, but she did not want Council to make a mistake by agreeing to Option 4. Her reasons for opposing the relocation of the Children's Library were that it would make the adults furious because of the noise and the children would be reminded all the time to keep their voices down. Children needed their own space. It was not about one user group, it was about the user groups of the Library. Had Council considered the traffic flow in this new proposed layout for all user groups concerned? It would be chaotic. There was no proof that moving the Children's Section would provide safety, she believed it would be unsafe for the children. In the closed area that the Library currently had for the children, it was safer than having an open plan layout. As far as the escalator was concerned, there would still be issues involving children and moving the children away did not tackle the safety issues. She said parents were there to supervise their children, regardless of where the Children's section was situated. The current location of the Children's Library service fitted its purpose well. It was excluded from the other user groups for ease of use for all user groups. The Library offered a great variety of functions and programmes to the children and this was demonstrated well with the current layout. All she could see with the proposed layout was chaos and disgruntled users who felt that the Library would not serve its purpose. She urged Council to listen to the submitters because they used the Library on a regular basis. The children mattered and they needed to have the experience they deserved as children. She loved change and in most cases it was for the better but it was not the case in this matter.

His Worship the Mayor thanked the submitters for taking the time to present to Council.

3. **MINUTES OF THE EXTRAORDINARY MEETING OF COUNCIL HELD ON 8 NOVEMBER 2016**

Moved Cr Ludlow, seconded Cr Soper and **RESOLVED** that the minutes be approved.

4. **MINUTES OF THE MEETING OF THE BLUFF COMMUNITY BOARD HELD ON 21 NOVEMBER 2016**

Moved Cr Esler, seconded Cr A Arnold and **RESOLVED** that the minutes be approved.

5. **MINUTES OF COMMITTEES**

5.1 **Community Services Committee 28 November 2016**

Moved Cr Abbott, seconded Cr Soper and **RESOLVED** that the minutes be approved with the exception of Item 6.2.

Cr Abbott said with regard to Item 6.2, he believed in fairness and balance. There had been a lot of discussion and submissions from the public and he wanted to invite Megan Findlater, Primary School Children's Librarian, to provide some extra information on this matter.

Ms Findlater said her main role was working with children, who were an important part of the community. She said it was very important when looking at the Library space, as a whole that the needs of the entire community were being met and at the moment the needs of the young adults were not being met. At present there was an amazing children's space which would be kept but in only a slightly different location. As part of that space, the children were encouraged to come in and use the Library and access all programming. When children became teenagers, they were being told that they were not valued anymore because the space that was put aside for them was almost a quarter of the size of the Council Chamber, which was not fair for them. Teenagers had nowhere they could claim as their own space within the Library, which was why they were looking at moving the Children's Library. The reason behind the move was that it would create more space to meet the entire community's needs. The space would still be separate and clearly marked as the Children's Library and it would create more space when the walls were removed. The same programming would still be run and if anything they would be able to run more programming. At the moment the activity rooms were solely used for children's programmes and they would like to be able to use them for teens and adults programming as well. This was not possible at the moment because adults and teenagers felt uncomfortable walking through the children's space to access those rooms. The new area would be designed with children in mind. It would be open, bright and colourful with reading books, play areas and space where the children were able to relax, read and enjoy the services offered as a Library. There would still be Children's Specialists available and she was one of them. They would be taking a more active, roving role, so rather than sitting at a desk they would be roving around the Library. A lot of libraries nowadays were open plan and if you looked around the world at libraries that were custom-built as a Library, they had large open spaces. That was so users were able to get the best fit and the best use out of that community space. Staff would be creating a parents' room, as there was not one currently available. Parents would still be able to access toilets with their children and it was very important that it was being factored into the plan. She said libraries were changing the way communities accessed and interacted with libraries, and for everybody to stay relevant in the community, there was a need to change as well.

In response to questions, the following answers were given:

- The help desk would be staffed by a variety of our staff such as current adult staff, children's services staff, information desk staff and Library assistants, so there will be a rotation of all our staff still doing desk shifts as we currently do.

- We will still make it a nice accessible place for children to access information and we will still spend up to 30 minutes with one patron answering their queries, as we do now. There is a reason why we have on-call staff and that's in case we get busy, or if we need to spend more time with one person. We will still be able to provide the service the children get now in our new space.
- It depends on the time of day and the programming we are running with regard to noise. I work a lot with schools and when we have up to 45 children in the Library space, there is a noise but it's no more than a general hubbub of people talking and being excited about the space they are in. With the children's area being fairly separate, there are still very large walls there and the open space is not wider than this room. The noise level will still be blocked off.
- That's a big issue currently with caregivers/parents dropping their children off to the Children's Library, particularly in the weekends. We often have caregivers/parents who are in the Library for several hours who are much more involved with their phones than they are with their children. Regardless of where the Children's Section is located, that will continue to be an issue.
- The patrons we get tend to come in at different times so our Adult Help Desk tends to be a lot busier during the day and our Children's Help Desk tends to be a lot busier after school. With the new layout it will be one Help Desk and we will not get an over congested time.
- You will need to leave the children's area to access the toilets so it will be a much more central location for the entire building. Not everybody who comes into the Library with children go into the children's area. A lot of them go to the computers so the parent's room is central to both those locations, which makes it easier for parents to access the toilets.
- The teen's area is going to be slightly larger and because it's not going to be too constrained by walls, which the current teen space is, it has a wall on each side and a low ceiling. It will feel a lot more open and a lot more welcoming for our teenagers.
- We will have a bright colourful area for our children. We are hoping to get beautiful big super graphics on the walls, which will make it a lot brighter and colourful than what it is now. We will be able to create an awesome space for our children to be in. It is very important that our children are exposed to a lot of bright and colourful furniture and spaces because it helps in their creativity, memory and focus.
- It will be more efficient with the open space plan. There will be more opportunities for more programming, to spend more time with the children and doing outreach to schools and having schools come in to the Library.
- When talking to teachers, because initially there was some misinformation and the bigger picture has got lost. I know a lot of people brought up the subject of the café, which we are still not sure where it's going because it was never the purpose to have a café included in the plan. After explaining to teachers what and why we want to do this, most of them have been very open to it.
- I spent seven years in Christchurch City Libraries and all of those libraries are open plan libraries. They all have children's areas with no segregation and no separation, apart from shelving. They all work well and they are custom built libraries that they have recently done with earthquake repairs. They have all being designed as large open plan buildings so that they can get the best use of space as possible.
- There have been no security issues with children whatsoever in those plans.

- That's a preliminary plan and design and at present there's no particular account taken of acoustic treatments. I wouldn't think the noise level will be that loud. I wouldn't expect it to be much different to what it is at the moment. There will also be carpets, books and soft surfaces around the room that will help absorb noise. If there is a large amount of noise, it could be managed by adding soft furnishings and it will be treatable if it was seen as being an issue.

Cr Pottinger said his experience with working with various buildings in relation to sound was that there was a need to err on the edge of caution that there would be problems if it was not properly addressed. It did not mean it could not be fixed, it just meant that there needed to be something factored in and not just arrived at later. These things needed to be considered moving forward because there was no shortcuts in creating a nice atmosphere.

Mrs Bain, Collections Team Leader said there were three other qualified Librarian specialists in the children's area. A Pre-school Librarian, a Children's Collections Specialist and a Teens' Librarian. She said she had a Master's Degree in Library and Information Studies and had worked in libraries for 16 years with the last nine years working at the Invercargill Library. She felt it was important to show her support for what she believed was an excellent plan for revitalising and future proofing the library build. She was passionate about public libraries and the vital role they played in any community, as with the Invercargill Public Library. She believed that Option 4 was the right option for the community as a whole. There was a need to make library spaces more open, more welcoming and more flexible, which was not possible in the current layout where walls and a corridor divided the building and created the feeling of barriers between spaces. Library staff were highly regarded by other libraries as been innovative and forward thinking. Staff wanted to retain that reputation and build on it to create the best Library service possible for the people of Invercargill. To do that there was a need for physical space that would allow staff to grow and enhance Library services, not just for now but into the future. Libraries all over New Zealand and the world were adapting to a new Library environment. People were using libraries in different ways and not all customers were regarded as traditional Library users. Invercargill Library was no different. The collections of books, magazines and multimedia remained the core of Library services and the Library offered a whole range of other services and opportunities to the community. Library customers ranged from a Mum taking a baby to a Wriggle and Rhyme session to a Dad taking three children to choose books and DVDs to a child going to a Mine Craft, Lego Club or Craft Club. There were secondary school students and tertiary students using the Library to do homework, study for exams and borrow books for assignments. Then there were adults of all ages going in to find their next great recreational read, to find a DVD about their trip to Thailand or to consult a car manual to fix a 1990 Mazda. There were also people trying to find out what ship their ancestors came to Southland on or a photo of the street their grandma lived. People went to the Library to use the technology available because a digital divide was still alive and well in our society. There were job seekers sent from WINZ to create a CV, or fill in an online only job application, filling in their tax return form online, or someone wanting to know how to access The Southland Times online. An elderly woman needing help to set up the computer area her children had given her, a school group using the green screen or perhaps encoding with the robots. Then there were people who just wanted to use the Library space. Where else could you be indoors and comfortably stay all day if you chose? Somewhere that was free and warm, a space for tourists to plan their next move or Skype with families overseas.

Somewhere a local family could go and spend time reading together, or doing a puzzle with no pressure to buy anything, or move on. The Library was a place where a new arrival could go and meet local people and simply chat. She said that was a taste of the kinds of people who went through the Library doors on a day-to-day basis. There was a need to cater to the needs of all of those people as well as optimise the space available throughout collections. Staff did a good job already but felt they could do a much better job and in order to do that, there was a need to use all available spaces in a different and more flexible way. At present the Library did not have a friendly and welcoming entrance. It was a very unusual Library layout, where you walk into the building and yet people were not truly in the Library until you made a decision on what door to go through. There were no staff visible when entering the Library and currently there were some issues with antisocial behaviour in the unsupervised space. Staff believed these issues would disappear as soon as the walls were taken down and a Help Desk installed and attended by the friendly Library staff. What better welcome for locals, visitors and new users? It would give a much better impression of the Library and of Invercargill. The Library was at the heart of the business district and should not be overlooked when it came to inner city redevelopment. She said staff wanted to create a space for the young adults to call their own. At the moment there was no room to give them the area they wanted and deserved. They wanted to dedicate a whole floor to those seeking a quiet space for study and to do that there was a need to move the computers and newspapers. This idea had been welcomed by those in the disabled community who would find access to these resources much easier on the ground floor. Library users had asked for a more relaxed seating area for adults, especially the older customers who regularly used the Library but there was not a particularly inviting area at present. There was a need for more flexible meeting spaces to run groups and activities for teens and adults as well as children. Space was needed to make this all happen and the only way that could be achieved was by removing some of the foyer walls and re-arranging the Library's collections to use some of the under-utilised areas in the building. She said she understood the reservations some people had for this change but she did not think that any of the issues raised were insurmountable and it should not preclude from continuing with the redevelopment. The proposed changes would create a logical progression and flow from children's to teens to adults recreational reading areas. The large print section would be nearer to the front of the Library for easier access for the less mobile customers. Seating areas could then be created for everybody to use. The activities and learning spaces would become readily accessible for all parts of the community to use throughout the day. At present they were often empty for large portions of the day but the rearrangement would make these spaces more flexible. The dedicated non-fiction area upstairs, which would incorporate the lending non-fiction items, reference, research, local collection and archives resources would become the logical place for people to consult these items and study in quiet surroundings. The vacated children's area would become the true living room of the city. It would become the more social area of the building where you would find most of the technology, magazines, DVDs, CDs and newspapers. The activity spaces would be accessed from there and would be used by all members of the community. She said staff had not come to the recommendations lightly. This was a combination of years of work on the part of Library Management staff and independent consultants, with input and feedback from the community. Staff believed they had come up with the best plan to take the Library forward and they were confident it would work for all members of the community. She believed that what Library staff was asking was not unreasonable, or unrealistic. This was the chance to make the public Library even more of an asset to the City than it already was.

A welcoming, vibrant space that was flexible enough to allow for future directions that may not have been thought of yet, but would also inspire everybody in years to come. She said she did not envy Council for making a decision on this important matter today and she trusted that Council understood how important this decision was.

In response to questions, the following answers were given:

- It's a Master's degree so it's the same as any other degree. I studied for two years full time on top of my Bachelor of Arts. It's the qualification that a lot of Librarians have in New Zealand.
- This qualification gives a good background that involves doing a lot of papers in different areas of Library work. It opens your eyes to the wide world of libraries. It gives you the skill to look at things critically through research projects.
- A child's expectation is not something I can answer because I'm not a specialist in the children's area. My interest lies more in the adult's area.
- We are doing a good job at the moment but we could be doing a lot better. We want to be able to serve everybody's needs.
- It's not just contained to the Children's Library right now, in our current Information's area we have children who are not necessarily supervised as actively as they should be. It's not a new issue and it won't be a new issue should we move the Children's Library.

His Worship the Mayor said there was one more speaker on this matter and two on the issue of consultation from staff. He wondered if the resolution should now be put due to the fact that Council had heard a lot of speakers on this matter.

Cr Abbott said he was comfortable with the resolution being put and alerted Council that the original motion was set out on Page 35 of the agenda.

Cr Ludlow said a question was asked at the Community Services Committee Meeting that had not been answered, as to what the impact would be of still having an open plan, with the Children's services remaining at the front of the Library instead of it being moved to the back.

His Worship the Mayor invited Library Manager, Marian Foster to answer this question.

Mrs Foster said staff had looked at having another option to put on the table but it was felt that consultation would be needed on that option.

Cr Biddle said she was confused because having a fifth option was critical on this matter. She was under the impression that there was a fifth option, which could potentially be a compromise for everybody, that staff appeared to be happy with and that potentially the public would be happy with it too. This was a critical time and there was potential for an Option 5 and Council needed to see that today.

His Worship the Mayor said it would come down to an issue that if Councillors wanted to introduce than Option 5, there would need to be an amendment to the original motion. He said that would not be a direct conflict, although it may have issues regarding consultation and other issues relating to construction and ergonomics. He asked why an Option 5 was rejected by staff.

Mrs Foster said Option 5 was not rejected by staff but they were of the understanding that they would need to get a budget and another report would need to be brought back to Council.

Cr Soper said after discussions at the Community Services Committee Meeting, she was of the understanding that an Option 5 would be brought back to Council today. She was surprised when she received the agenda to find that a compromise option was not there. It was a very clear compromise option that was reasonably well discussed around the table because it seemed that there was a consensus that further work would be done and an Option 5 would be available for consideration as a compromise based on leaving the Children's Library where it was and open planning the rest of the ground floor. It seemed that the expectation that it would come back to Council as a viable option had now created something of a problem in that it was not available as an Option 5. She said it was possible to amend the original motion to include that Council still wanted an Option 5 presented. She would be happy to consider some wording around that. She was expecting to have moved on the issue of there being a compromise option today.

Cr Abbott said, for clarification, Cr Soper said that the compromise was that the Children's Library would remain where it was but that was not quite correct. On Page 34 of the agenda it states, "*Cr Lewis said he would like to move a motion that Option 4 the preferred option, at the proviso that Council could still look at maintaining the position of the Children's Library near or where it was situated at the moment*". He said that was considered in the option that was moved by Cr Lewis and seconded by His Worship the Mayor.

Cr Soper said "near or where it was" was basically the same. It was an Option 5 that Council had not been presented with today.

Mr McIntosh said the Library staff had looked at a so-called Option 5 but because that had not been progressed, it had not been brought to Council. He was aware that the team was trying to find a way that the Children's Library could remain in its current location and still capture the benefits of the proposal as discussed in Option 4. He said it could be worth going through the minutes and discussing some of the issues that were addressed or the reasons why Option 5 was not presented to Council. It was not only because of the consultation process but also due to safety issues with access to the street.

Mrs Foster said staff felt that if the Children's Library was to remain at the present location or near the front of the Library, there would still be a barrier for the children's area and staff would still be needed for the Help Desk in the children's area and in the open plan area. It would not improve the flow between the two areas. It still meant one area would be totally open plan and the children's area being completely shut off. It also meant that people would still need to go through the children's area to get to the activity rooms. A lot of the aspects of the plan that Mrs Bain and Ms Findlater spoke about would create the benefits that would be gained by making it an open plan space.

Cr Biddle said she was of the understanding that Option 5 meant that it potentially resolved all the issues before Council today. It included removing the escalator after speaking to Library staff and it would be presented to Council. She wondered why Council was not presented with Option 5. She said when asked if Option 4 or 5 would be good, the response she received was that either option would be satisfactory. She was struggling to see why Council was not presented with Option 5 when it could potentially mitigate the issues around this table today.

Ms Short said there had been a lot of discussion about the engagement process that went on with the Library proposal and she wanted to reiterate to Councillors that staff were constantly trying to improve Council's engagement processes. She said that for this particular consultation, Council had the most one-on-one contact with people than in any form of consultation previously. She said that 640 booklets were distributed to the public and her team, as well as Library staff, were at the Library discussing with people as they came in to the Library, what they wanted to see in a Library. At the time Miss Graber, who was now the City Centre Coordinator, ran an extensive programme where she contacted individuals who were logged in at the Library through emails by sending them a link to this survey. Miss Graber also approached individuals she was able to locate who had signed the petition and invited them to a workshop where people were asked questions in a group setting. They also focused on what kind of things made a good Library rather than what they did not like about the Library. She said staff had gone all out with the consultation process on this matter and she understood that it may not have fitted everybody's needs but from a staff perspective, the consultation was improving and staff had worked hard on this process at the time.

Miss Graber reiterated what Ms Short had said and with emailing everybody who had an email address with the Library, staff could show who went onto the links, who looked at the information and who completed the survey from the link, so Council staff were constantly progressing the consultation process. She felt that staff could not have done anything more and Council had received the biggest response of any consultation that Council had carried out.

Cr Crackett said throughout the consultation process she had sought as much information and opinion on this matter. She had attended all the workshops and completed all the surveys and going through the workshop and the second round of consultation and Community Services Meetings, there was always the question put to Councillors as to why Option 5 could not be provided that reflected the overwhelming consensus of the public and mitigated staff qualms as well. Every time she spoke to someone about this, the issue was raised as to why Option 5 was not part of the consultation process. She wondered how Council got to this point with Option 5 still not presented to Council. She agreed with Cr Biddle as to how Council got so far down this process without addressing this issue.

Cr Soper said to reflect what His Worship the Mayor was quoted to say, *"that the consultation on this issue did not seem to go well"*, she still agreed that the consultation process and the engagement with the community was not right. It may have improved but there was still a long way to go. The last illustration on this particular issue was asking schools and early childhood centres who were classic representatives of child friendly views, for their feedback during the school holiday period. Council was not able to cure mistakes in consultation and public engagement by saying that Council may go ahead and make a core decision now but that the consultation process would be right for next time. She said from her point of view, there was an indication that there would be an Option 5, which was presumed that it would be within \$1 million but she did not want Council to make a 'dog's breakfast' of this process when there was an opportunity to get it right, by having that fifth possible option. That option seemed to be more accepted by the public for Council to consider but it was not available for consideration.

Cr Pottinger said Cr Crackett presented a reality check as to where Council was at on this matter. It felt like that with Option 4, Council was heading down a path where there would only be winners and losers, which was sad because both sides had put forward extremely good cases. He respected all the submitters and staff had done a brilliant job and their reasoning was solid. He said to end this matter now with a vote seemed the wrong thing to do. Council had the opportunity to look at Option 5. Even if Council allowed more in the budget to get it right, he wanted Council to get it right so that 96% of the people were happy rather than only 45%.

Cr K Arnold said she was getting a sense that until certain Councillors got the outcome they wanted, the consultation process would continue to be criticised. She pointed out that prior to the election and throughout the election period including afterwards, Cr Soper was very much against Option 4. She also campaigned on that and she hoped that when Cr Soper came to the Council table that she understood her obligations in terms of having an open mind and not being biased on this matter. She wondered if Cr Soper could give Council some satisfaction that she had been open-minded in this process.

Cr Soper said it was well known that her first career was in Librarianship for 20 years and at that time she held the highest Library qualification in New Zealand. It was also well known that she had modernised, updated and computerised several libraries and she was expected to have an opinion on Library matters. She had always declared where she was coming from and everybody brought experiences to this table. She agreed with His Worship the Mayor that it was up to individual Councillors, whether or not they came with an open mind. She said in her Library career and all her other careers she had been known as someone who did all the readings, consultation and research and kept an open mind on issues. She came to this issue with that intention and her position had not changed and that did not mean that she had not considered all sides of the issue.

Cr Amundsen said there needed to be some clarification about what good engagement meant because good engagement did not mean that everybody would agree on one outcome. Good engagement was about talking to a range of people with a range of points of view from experts to mums and children and everything in between to get that range of points of view about what their thoughts were on whatever the issue was, such as the Library in this case. The information would then be provided so that Council could make a decision based on that information and choose what standard or what measure was used to base that decision on. She said Council was almost falling into the trap of the talk of compromise to please everybody and that was not Council's job. Council's job was to take a balanced view of the information provided and then make a decision on what was most important on this matter. She said Council was doing a great job on improving how it carried out its engagement and there were ways and means to mitigate the amount of outrage that some decisions caused. That was part of the journey that Council was on to becoming better at engaging with the community and she hoped that Council continued on that journey. It was important to realise that it was not about making everybody agree with Council or have the same point of view but it was about having good information so that Council could make good decisions.

Cr Biddle said she was torn about this decision and her campaigning was very strong with regard to new buildings and development and she still felt strongly about that. She could not ignore the community and their opinions and that was from her own research and not just from a certain group of people.

She had spoken to schools, early education and gone on social media and everybody she had spoken to had some real concerns about this matter. Although Council's intention was not to please everybody but if there was a compromise then Council needed to consider that before making a decision between one and the other.

Cr Esler said his discussion with people suggested their support for the rebuild and that they were looking forward to the open space and the opportunities that it brought with it. Council had been presented with a very good picture by the Librarians of the future and there were no losers here. The only losers were people who told their children that they were now victims of a Council decision. He was positive about the redevelopment at the Library.

Cr Thomas said Council needed to get some clarification around this matter. He was getting a feel that because there had been talk of an Option 5, that option needed to be on the table. Council needed to make a decision as to whether it should accept the recommendation as it was or put Option 5 on the table.

His Worship the Mayor said his interpretation of Standing Orders was that Council needed to put Option 4 because it was a recommendation from the Community Services Committee. If Council wanted an Option 5 then Councillors could vote against Option 4 or move an amendment that all present options be rejected by Council and go back for full consultation with an Option 5 that had been discussed by staff and those involved in the process.

Cr Ludlow said he valued the input that Library staff had in this process and he had been a supporter of Option 4. He understood that he stood alone within his household and that was versus a couple of people who were heavier users of Library services than he was. At the same time he was disappointed that nothing that came forward today addressed the issue around the concept of leaving with an open space, but the Children's Services with that forward option in relation to the shop window that some people had talked about. He said that would have assisted him with his decision making process and if Council had to go back out for consultation, it would be on two options, Option 4 which was the preferred option and an Option 5. Council needed some answers around that and it could mean that it was not feasible but he did not know because that information was not provided at today's meeting. If Council had to go out and consult on those two options then it could change the opinions of some of the submitters who had spoken earlier on this matter. It could be simple and personally he still supported Option 4.

His Worship the Mayor said the other option was to adjourn this matter and asked what the implications were in doing so, in terms of the budget and construction.

Cr K Arnold wondered if it would be better to put the motion first to see what the outcome was.

Note: Cr Pottinger raised a Point of order.

Cr Pottinger said by putting the motion Council would be short-circuiting what Cr Ludlow said and that the end result was the most critical outcome.

His Worship the Mayor said that the only thing that would deter him from putting the motion was if it meant that any progress was delayed or construction issues about making unsafe or it could be a critical wall to move or not to move.

Cr Pottinger said approving the budget was critical as well for the planning. That could still be done but he was sure that Option 5, if it emerges, or Option 4 went ahead then Option 5 would not be cheaper than Option 4. If the budget was maintained in the Annual Plan, that would still go through and when the work started it could be for either option so the delay there would not be impeded.

Cr Thomas said Option 5 needed to be on the table for that clarity and that needed to be brought to the next Council meeting. This matter needed to be adjourned so that Councillors could see Option 5 and if Option 4 was defeated then the matter would go back out for consultation.

Moved Cr Thomas, seconded Cr Soper that Item 6.2 be adjourned until Option 5 was available as an option and brought back to the first Council meeting in 2017.

Note: A show of hands was carried out and the motion was **RESOLVED** in the affirmative.

5.2 **Regulatory Services Committee 29 November 2016**

Moved Cr Amundsen, seconded Cr Ludlow and **RESOLVED** that the minutes be approved.

5.3 **Infrastructure and Services Committee 5 December 2016**

Cr Thomas said clarification was sought on Item 5.1.4 regarding the motion around the Blues Rugby Club in relation to the resolution saying, "...*subject to the applicant having discussions with Council about the change of use*". Mr McIntosh said he received an update from Mr Pagan and he had been in touch with the applicant and relayed information that regulatory requirements for conversion of the facilities to living accommodation would trigger a change of use under the Building Act 2004. The applicant would also be required to apply for building consent for the work and would be required to provide a number of reports on issues around structural report from a registered engineer, fire protection including means of escape, protection of other property fire rating performance, information around sanitary facilities and as this was a building where a household unit did not exist before, to comply with all aspects of the building code, insulation would be required. He said this information had been relayed to the applicant and he recommended that the motion be left as it was in the minutes and if the Blues Rugby Club wished to proceed then further information would be provided going forward.

Moved Cr Thomas, seconded Cr Crackett and **RESOLVED** that the minutes be approved.

5.4 **Finance and Policy Committee 6 December 2016**

Moved Cr Ludlow, seconded Cr Lewis and **RESOLVED** that the minutes be approved.

6. **REPORT OF THE CHIEF EXECUTIVE OFFICER – VENTURE SOUTHLAND**

6.1 **Venture Southland Quarterly Report – September 2016**

The report had been circulated and Mr Casson took the meeting through it.

Moved Cr Abbott, seconded Cr Soper and **RESOLVED** that the report be received.

7. **REPORT OF THE DIRECTOR OF FINANCE AND CORPORATE SERVICES**

7.1 **2016-2019 Governance Statement**

The report had been circulated.

Moved His Worship the Mayor, seconded Cr K Arnold and **RESOLVED** that the report be adopted.

8. **MAYOR'S REPORT**

The report was tabled.

Moved Cr Ludlow, seconded His Worship the Mayor and **RESOLVED** that the report be received.

9. **URGENT BUSINESS**

Moved Cr Thomas, seconded Cr Ludlow and **RESOLVED** that the late Item with regard to the Street Naming in Recognition of Goodbye Pork Pie Movie be accepted as Urgent Business under Public Excluded Session.

10. **COUNCIL IN PUBLIC EXCLUDED SESSION**

Moved His Worship the Mayor, seconded Cr Ludlow and **RESOLVED** that the public be excluded from the following parts of the proceedings of this meeting, namely:

- (a) *Confirming of Minutes of the Public Excluded Session of Extraordinary Council 8 November 2016*
- (b) *Receiving of Minutes of the Public Excluded Session of the Bluff Community Board 21 November 2016*
- (c) *Confirming of Minutes of the Public Excluded Session of the Regulatory Services Committee 28 November 2016*
- (d) *Confirming of Minutes of the Public Excluded Session of Infrastructure and Services Committee 5 December 2016*
- (e) *Confirming of Minutes of the Public Excluded Session of the Finance and Policy Committee 6 December 2016*
- (f) *Report of the Director of Works and Services*
- (g) *Report of the Chief Executive*
- (h) *Verbal Report by Councillor Rebecca Amundsen*

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1)(d) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for the passing of this resolution
(a) Confirming of Extraordinary Minutes – Council 8 November 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(b) Receiving of Minutes – Bluff Community Board 21 November 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(c) Confirming of Minutes – Regulatory Services Committee 29 November 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(d) Confirming of Minutes – Infrastructure and Service Committee 5 December 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(e) Confirming of Minutes – Finance and Policy Committee 6 December 2016	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for the passing of this resolution Section 7(2)(i)
(f) Freeholding of Land – 25 Ettrick Street, Invercargill	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
Proposal for Assistance for Invercargill Public Art Gallery	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(g) Director Fees	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)
(h) Venture Southland	Enable any local authority holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)	Section 7(2)(i)

TO: COUNCIL
FROM: THE DIRECTOR OF WORKS AND SERVICES
MEETING DATE: TUESDAY 31 JANUARY 2017

TEMPORARY ROAD CLOSURES

Report Prepared by: Russell Pearson – Roading Manager

SUMMARY

<p>Council has received requests for temporary road closures of a number of streets for February and March 2017.</p> <p>Council is being asked to consider these requests by utilising its powers under Local Government Act 1974 (Section 342 and Schedule 10). This Act allows Council to close a road for an event after consultation with the NZ Police and Ministry of Transport, and which it decides that this will not unreasonably impede traffic.</p>

RECOMMENDATIONS

That Council agrees that the proposed events (Glengarry Community Concert and Speed Shearing, NZ Vintage Car Club Rally Start, South Alive Rimu Street Cart Race and Nitro Circus – Rugby Park) will not impact traffic unreasonably

AND

As permitted under the Local Government Act 1974 (Section 342 and Schedule 10) approves the temporary closures of the roads for the events, times, dates and locations as specified in this report.

IMPLICATIONS

1.	<i>Has this been provided for in the Long Term Plan/Annual Plan?</i> No.
2.	<i>Is a budget amendment required?</i> No.
3.	<i>Is this matter significant in terms of Council's Policy on Significance?</i> No.
4.	<i>Implications in terms of other Council Strategic Documents or Council Policy?</i> No.
5.	<i>Have the views of affected or interested persons been obtained and is any further public consultation required?</i> No. The Local Government Act 1974 Section 342 does not require consultation.

6.	<i>Has the Child, Youth and Family Friendly Policy been considered?</i> Yes.
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FINANCIAL IMPLICATIONS

None.

BACKGROUND

The Local Government Act 1974 Section 342 allows Council to close a road for an event after consultation with the NZ Police and Ministry of Transport, and which it decides will not unreasonably impact traffic. Consultation with the public under this legislation is not required.

Council has received a request for a temporary road closure of the following streets for the events listed:

Street	Date	Times	Event Name
Glengarry Crescent and Glengarry Way	Sunday 12 February 2017	1.00 pm to 5.00 pm	Glengarry Community Concert and Speed Shearing
Esk Street	Saturday 4 March 2017	8.30 am to 11.00 am	NZ Vintage Car Club Rally Start
Rimu Street	Sunday 5 March 2017	1.00 pm to 4.00 pm	South Alive Rimu Street Cart Race
Elles Road	Saturday 4 February 2017	5.00 pm to 10.00 pm	Nitro Circus – Rugby Park

The NZ Police has been consulted on these proposed closures and has no objection.

The events are:

Glengarry Crescent Speed Shearing Exhibition
Glengarry Way Concert

Glengarry Cres - No 50 to Yarrow Street
 Glengarry Way

The Eastern Suburbs Tavern has requested that part of Glengarry Crescent be closed in front of the Tavern so they are able to run a Speed Shearing Competition following the World Shearing Competition.

The Glengarry Community Group has also requested (for the same day), that Glengarry Way is also closed so that a Concert can be held on the park area. Both events are being coordinated for a Community Day.

Residents affected by these closures have been contacted by the organisers and are supportive.

This event will not unreasonably impact traffic.

NZ Vintage Car Club Rally Start

Esk Street - Dee to Kelvin

The Southland Branch of the Vintage Car Club has again asked if Esk Street (Dee to Kelvin Street) could be closed on Saturday 5 March 2017 so that they can utilise Esk Street as a start location for their rally. A similar event was run successfully last year and it is hoped that it will develop into a popular attraction. The vintage vehicles would be parking along the centre of the street and as each vehicle starts the rally they would proceed away. This will be a great opportunity to observe the vehicles closely and to meet the enthusiast owners.

This is seen as a desirable event for the Inner City and support is being requested from the retailers.

The street would be reopened at 11.00 am with the last vehicle leaving.

This event will not unreasonably impact traffic.

Rimu Street Cart Race

Rimu Street – Metzger Street to eastern end

Metzger Street - Rimu to No 126 Rimu

South Alive is again planning to organise a cart race event on Sunday 5 March 2017 in Rimu Street and has requested that Rimu Street and part of Metzger Street (from no. 162 to Rimu Street) be closed for the event.

A similar event was run successfully last year and South Alive sees this again as an opportunity to bring more events to the area.

The residents of the area have all been approached and written approval received from all the residents of Rimu Street. St Patricks School grounds are planned to be used as a marshalling and organising point for the carts and this will require some small delays for Metzger Street to ensure the safety of the participants as they cross to the start line of the race.

This event will have little impact on the traffic movements and access in the area.

The organising committee has discussed how they will manage the risks of the event including preparing a traffic management plan.

This event will not unreasonably impact traffic.

Nitro Circus – Rugby Park

Elles Road - Tay to Tweed Street

This event is being held at Rugby Park on Saturday 4 February 2017 and the organisers have requested the ability to have Elles Road closed to ensure large numbers of attendees can safely enter and exit the grounds. Further traffic detours would also be in place in conjunction with this traffic management (in Tweed Street and some adjoining streets) but these will be detours rather than closures. During the event, Elles Road would be opened to traffic and only be closed when the volumes of people make it necessary to safely do so.

The proposed traffic management is the same as has been utilised successfully for the Southland Rugby games where a significant crowd is expected.

This event will not unreasonably impact traffic.

CONCLUSION

The events are beneficial to the Invercargill community and with well-organised traffic management they will not unreasonably impede traffic in these areas.

TO: COUNCIL MEETING
FROM: THE DIRECTOR OF WORKS AND SERVICES
MEETING DATE: TUESDAY 31 JANUARY 2017

CONTRACT 741 – BRANXHOLME WATER TREATMENT PLANT UPGRADE 2015 NOTIFICATION OF PAYMENT IN EXCESS OF \$1,000,000

Report Prepared by: Russell Keen – Three Waters Operations Manager

SUMMARY

In accordance with Council’s Financial Delegation Manual, which requires notification to Council if payments exceed \$1,000,000, I advise that payment has been made to UGL for the amount of \$2,041,615.88 for Contract 741.
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RECOMMENDATIONS

That this report be received.

IMPLICATIONS

1.	<i>Has this been provided for in the Long Term Plan/Annual Plan?</i> Yes.
2.	<i>Is a budget amendment required?</i> No.
3.	<i>Is this matter significant in terms of Council’s Policy on Significance?</i> No.
4.	<i>Implications in terms of other Council Strategic Documents or Council Policy?</i> None.
5.	<i>Have the views of affected or interested persons been obtained and is any further public consultation required?</i> No.
6.	<i>Has the Child, Youth and Family Friendly Policy been considered?</i> N/A.

FINANCIAL IMPLICATIONS

Nil.

NOTIFICATION OF PAYMENTS IN EXCESS OF \$1,000,000

In accordance with Council's Financial Delegation Manual, which requires notification to Council if payments exceed \$1,000,000, I advise that payment number 7 for Contract 741 for the amount of \$2,041,615.88 to UGL has been made. This relates to works completed in November 2016.

Amount stated is exclusive of GST.

TO: INVERCARGILL CITY COUNCIL
FROM: DIRECTOR OF WORKS AND SERVICES
MEETING DATE: TUESDAY 31 JANUARY 2017

LIBRARY LAYOUT OPTIONS

Report Prepared by: Marianne Foster – Manager, Library and Archives
 Lesley McCoy – Assets Planning and Administration

SUMMARY

<p>This report requested by Council at the 13 December 2016 meeting details Option 4 and 5 layouts for the Library.</p> <p>Option 4 has the children’s section to the north-west and Option 5 has the children’s section remaining in its current location.</p> <p>There is also included within this report the intention to remove the escalators from service and replace with a double width stair.</p>

RECOMMENDATIONS

That this report be received

AND

that the Council decide on which layout option should be undertaken.

IMPLICATIONS

1.	<i>Has this been provided for in the Long Term Plan/Annual Plan?</i> Yes.
2.	<i>Is a budget amendment required?</i> Dependent on the option chosen, an amendment to the budget may be required.
3.	<i>Is this matter significant in terms of Council’s Policy on Significance?</i> Yes, due to the significant level of public interest.
4.	<i>Implications in terms of other Council Strategic Documents or Council Policy?</i> No.
5.	<i>Have the views of affected or interested persons been obtained and is any further public consultation required?</i> Significant consultation has been undertaken with library staff, residents and disability advocacy groups.
6.	<i>Has the Child, Youth and Family Friendly Policy been considered?</i> Yes.

BACKGROUND

The initial report outlining four options was presented to the Community Services Committee on 28 November 2016. In Option 4 (*refer to Appendix 1 attached*) the Children's area would be moved to the north west of the building. Following discussion at the Invercargill City Council meeting on 13 December 2016 a request was made to provide an extra layout Option 5 (*refer to Appendix 2 attached*) with the Children's area remaining in its current space.

General

Libraries are changing. They are no longer merely a vessel to hold books or research material. They are now open to the community, engaging with the online world, and accommodate a wide range of generations from Baby Boomers to Millennials, and younger and older beyond. It is true that libraries have become less precious and more open.

Nationally, libraries are being integrated into the community. Examples of this are Tupu Otara with community facilities, Toia Utahuhu within a swimming pool complex, Franklin Centre Pukekohe within a Customer Service Centre and Rotorua Library (a current work in progress) within their health centre. South Island examples include the new Halswell Centre in Christchurch where the library is located alongside five other council services including a swimming pool, and Kaiapoi is integrated within the museum. Libraries are now an extension of the community and the interaction is essentially a retail experience. Lose your relevance and lose your audience.

Creative Spaces, who were engaged and developed Option 4, were asked to provide a second detailed floor plan (i.e. Option 5) with the Children's section remaining in its current location. Creative Spaces/GHDWoodhead have extensive experience with library design including the recent award winning Toia complex in Otahuhu, Tupu Library in Otara and Manukau City Library (see creativespaces.co.nz for more details). Kevin Russ B.B.Sc B.Arch (Hons) ANZIA Registered Architect is the design project leader.

Here are some recent thoughts from Creative Spaces:

The very best public environments take a Human Centred Design Approach. Is the relationship you have with your customers transactional or an ongoing interaction? Do you want your customers to come back? Let's not even call them customers, the word implies only the search for a transaction, let's call them clients. A human centred design approach places the client at the centre of every aspect of the interior. The very best delivery model for a retail experience should satisfy these needs:

- *Point of entry*
- *Orientation*
- *First Point of Contact*
- *Waiting*
- *Interaction*
- *Transaction*
- *Exiting and Extending*

Around these functional processes, the architecture must support and reinforce. Security, cash handling, technology (including self-service) and the training and presentation of staff all combine to create great outcomes.

Invercargill Library's Challenges

The Library is located in a building with a central walkway serving as an access way from Dee Street to the public parking building at the rear. It is constructed of hard surfaces, with cold draughts and a central escalator bank to the upper floors. The Library collection is essentially split into three; adult, children (on opposite sides of the ground floor), and research collections and administration, and central community meeting rooms (on the upper floor). The research collections are best placed on the first floor with a quiet space and close access to the Archive facility. The positives are the light flooded central atrium and a good building structure.

Key Aspects for a Refreshed Library

In both Options 4 and 5 the key aspect of the proposal is to unify the Library as an integrated whole. Removing physical barriers from the central atrium, opening the Library interior and forming a strong central point of interaction, we change the space which is currently a hard walkway and wind lobby into the body of the Library. The internal mall effect dissolves, comfortable carpet is underfoot, low soft seating is available, and you barely notice you have moved through the RFID security system. Pop up activities provide daily interest, feature lighting, wayfinding and assistance are intuitive. Library shelving is realigned to collections and made consistent, super graphics enhance dedicated sections of walls, and generous seating areas provide places to dwell with a book, laptop or phone. The new lighting will define space and provide an aesthetic of cosiness to specific areas.

As most of the debate has involved the moving of the Children's space, this has been the focus of the changes between Option 4 and 5.

Layout Option 4 – Children's to the North-West *(refer to Appendix 1 attached)*

Children's section is moved to the north-west of the building, providing the opportunity for an acoustically separated area with places and books to explore. A soft grandstand provides places for reading, Wriggle and Rhyme programmes, story time, events and reading nooks attached to the walls for somewhere to literally 'curl up with a good book'. Wall space provides opportunity for large graphics to enhance the experience. This would also be away from windows for mothers of young babies to feed in a more private area yet still be close to older children using the space.

The layout for Option 4 is more inclusive for the entire community that use the library and the young adults have a natural progression from Children's to Adult's.

The cost of Option 4 has been quantity surveyed to be \$965,000. Of this, \$100,000 would be reserve funding and \$865,000 would be loan funded over a period of 20 years, equating to an average total of \$2.90 per ratepayer per year.

Layout Option 5 – Children's remains in its Current Location *(refer to Appendix 2 attached)*

Children's area remains in street front location, with a low barrier to control movement to lobby and more limited wall space than Option 4. Events and programmes would not occur within the Children's space itself; they would require the activity rooms. More work may be required if there are issues with acoustics. The space has been reduced to include the Multimedia collection and create a buffer to the Learning & Activity spaces. As the Children's section is less utilised during school hours, this would create a dead space for large portions of the day. The children's section is in close proximity to the main entrance doors and escalators, exposing them to two of the largest risks for their age group. This is a major drawback of this option.

At the time of writing this report we have engaged a structural engineer to look into the possibility of opening some windows or skylights in the area to the north-west to provide natural light. Other sections are adjusted with seating areas and communal tables in between.

The cost of Option 5 has been estimated to be \$975,000. Of this, \$100,000 would be reserve funding and \$875,000 would be loan funded over a period of 20 years, equating to an average total of \$2.97 per ratepayer per year.

Escalators

Escalators are designed for high traffic areas. This space was originally designed to be a mall and for that they are fit for purpose. During deliberation it was concluded that the Library is not a high traffic area. It is proposed that for either Options 4 or 5 that the escalators are removed and replaced with a double width stair to the North, with the potential of a future lift to the West of the helpdesk. The lift in the hallway between the carpark and the library space currently services this area. In 2016, there were 10 Health and Safety incidents reported on the escalators and of these, one was a major injury.

Removing the escalators and replacing with stairs would reduce the annual maintenance requirements, significantly reduce the noise produced in the new open space library, and if Option 5 is chosen, remove one of the areas of risk to the children remaining in their current space. The cost to remove the escalators and replace with a double width stair is estimated to be \$80,000. A preliminary estimate is that this cost would be fully offset by savings made not needing to maintain the escalators.

Discussion

After asking Kevin Russ of Creative Spaces to design option 5 we also asked him for his opinion on which option he preferred. Kevin prefers Option 4, his response is below:

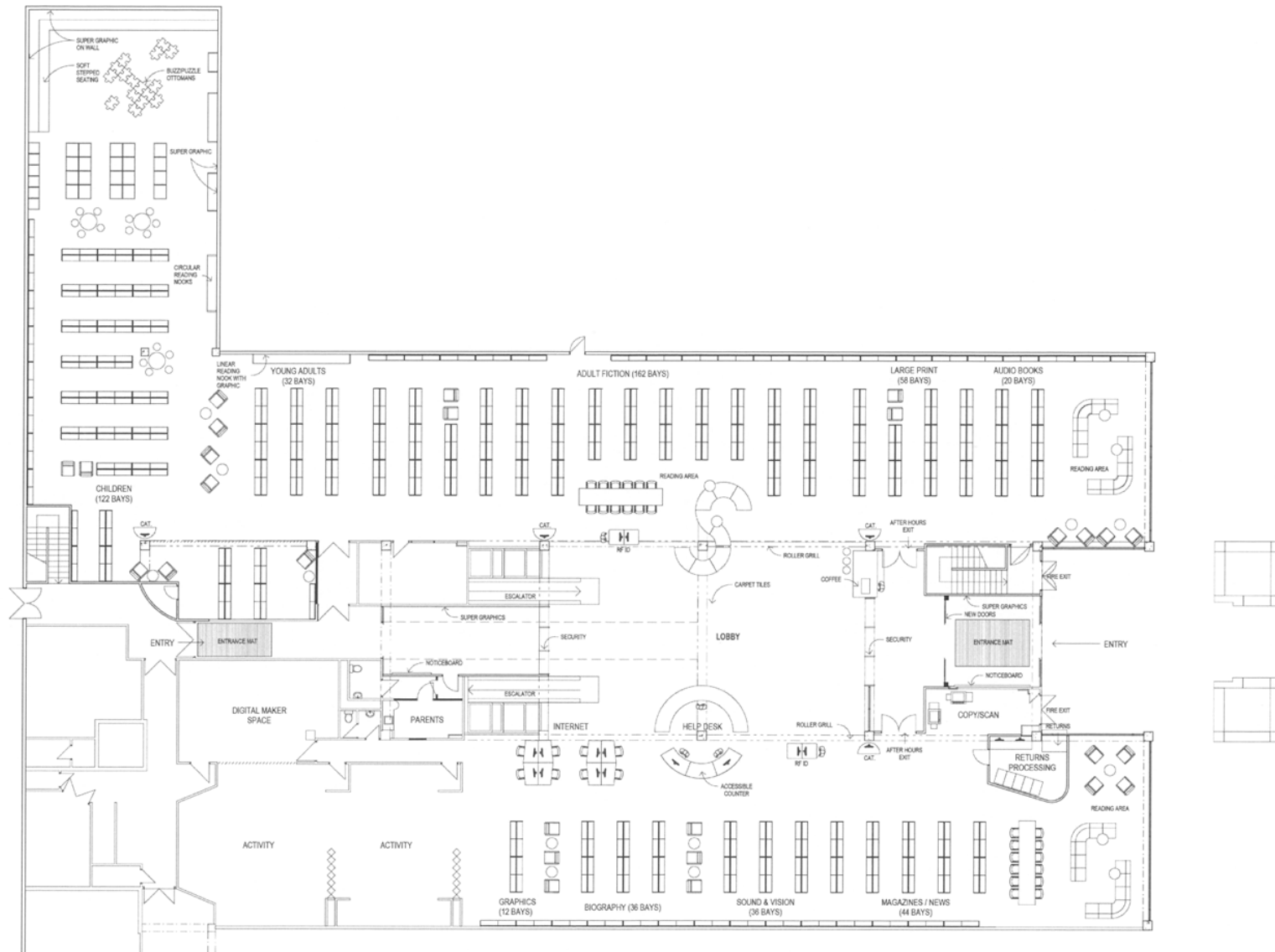
Option 4 provides a unique opportunity to create a children's area that is designed for and dedicated to children (and their caregivers). Acoustically separate from the body of the library proper with multiple areas to explore and read or participate in. Soft grandstand seating gives versatility to 'Wriggle and Rhyme' sessions, reading with parents or quiet recumbent reading and listening. The wall of nest reading nooks on a super graphic visual will be a special feature of the space and make for memorable return visits on those inclement days. Points of entry and exit are easily controlled in this wing of the building. The lack of outside glazing provides an ideal canvas to develop a magical backdrop to the world of imagination.

Library staff considers that Option 4 offers the best outcome for all users. This option allows for fiction to be together with a natural progression from children, through teens to adults and a more modern library use, such as media rental and technology spaces grouped. While the library will continue to focus on books and literacy as its core service, modern libraries are also important community hub and learning spaces.

Option 5 shows that the children's space could remain in its current location, but this would create a smaller children's section, the risk for the children to the main exit remains and the layout does not benefit the entire community.

CONCLUSION

This report was developed to investigate the potential for an option 5 layout within the Invercargill City Libraries and Archives.

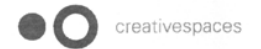


INVERCARGILL CITY LIBRARY GROUND FLOOR - OPTION 4

INVERCARGILL CITY LIBRARIES & ARCHIVES
 50 Dee Street, Invercargill
 2736 SK01
 GROUND LEVEL CONCEPT V1
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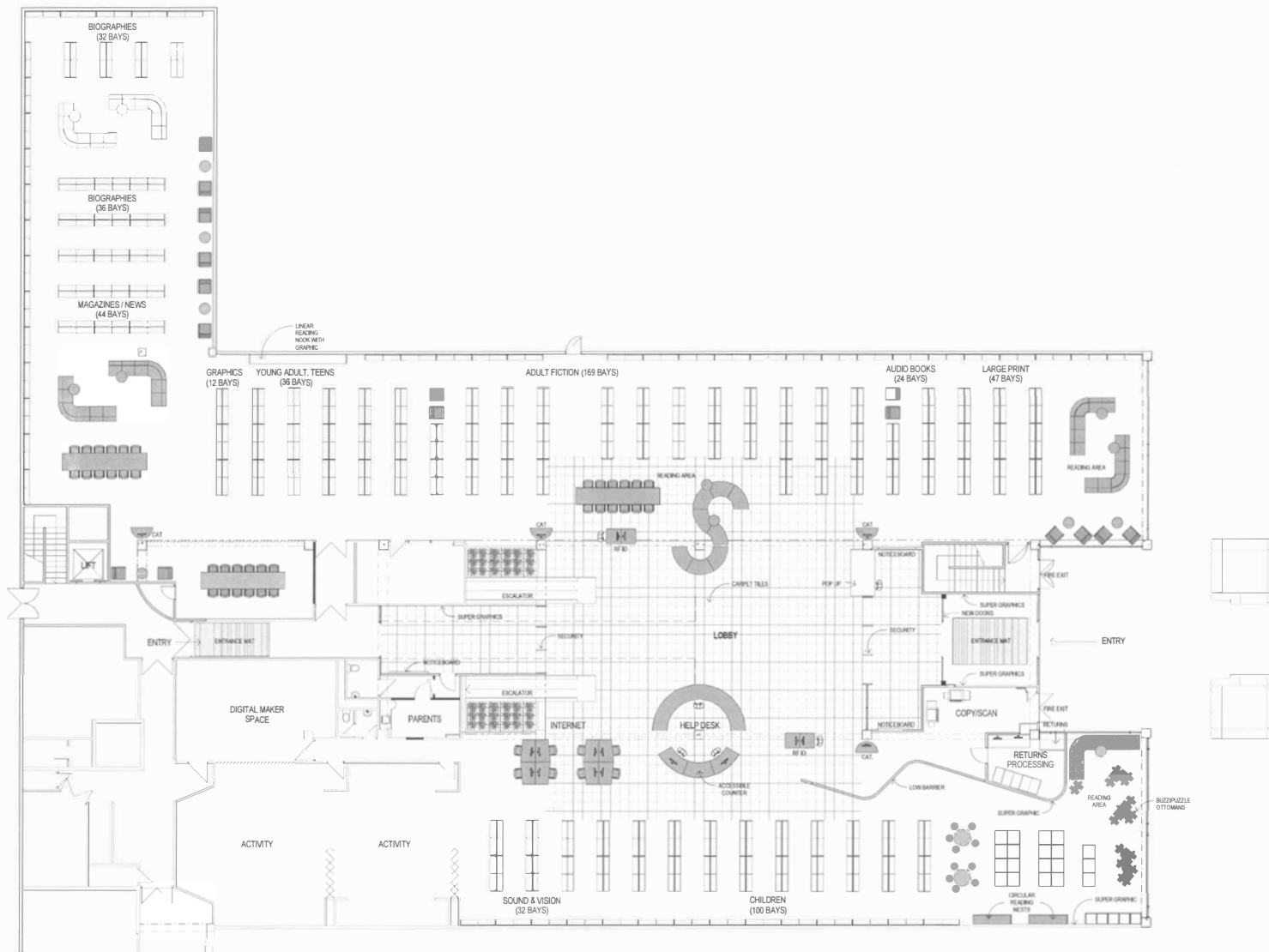
ARCHITECTS INTERIOR DESIGNERS PROJECT MANAGERS





INVERCARGILL CITY LIBRARY - FLOOR ONE





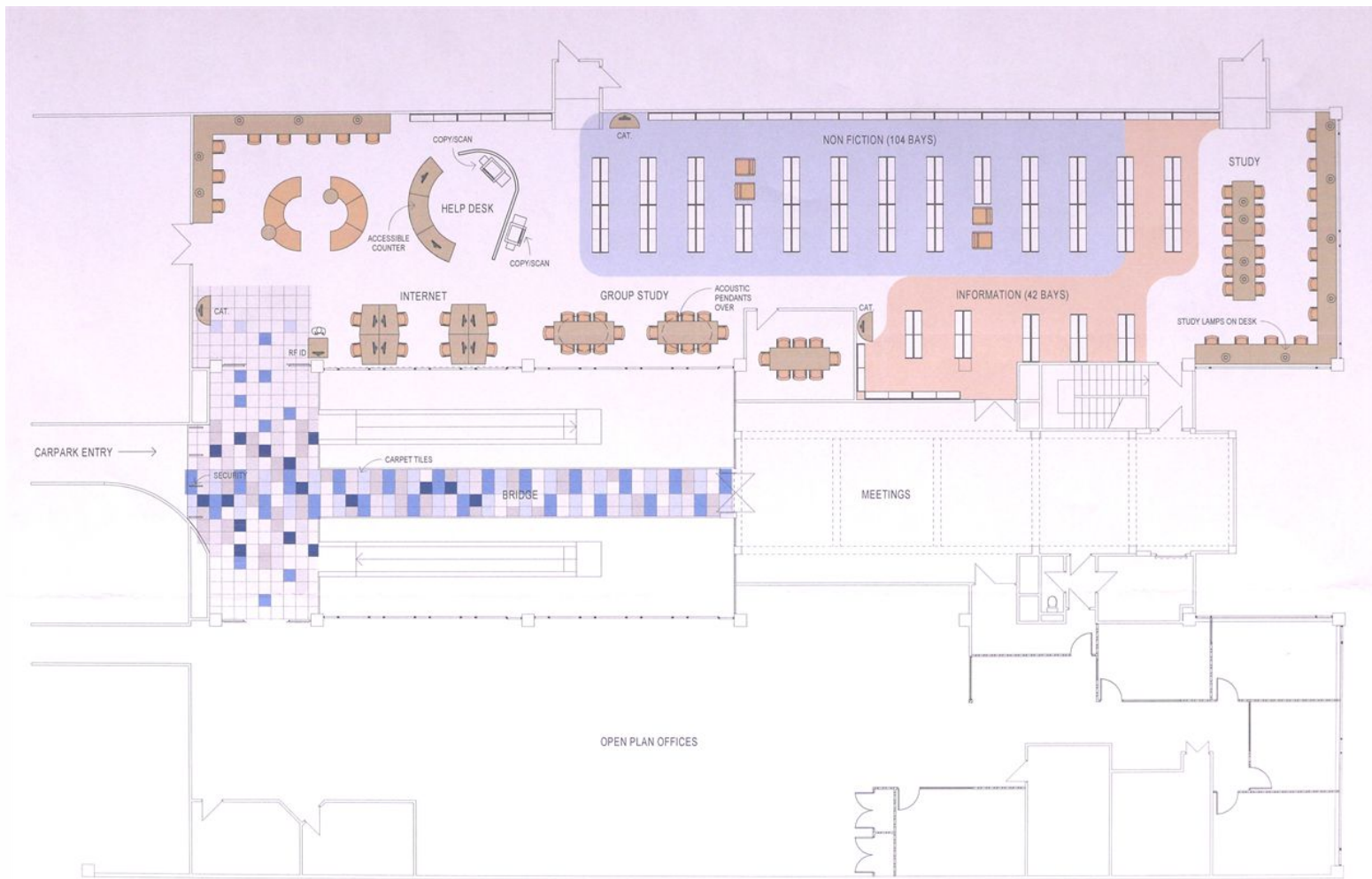
INVERCARGILL CITY LIBRARY GROUND FLOOR - OPTION 5

INVERCARGILL CITY LIBRARIES & ARCHIVES
 50 Dee Street, Invercargill
 2736 SK01
 GROUND LEVEL CONCEPT V3
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ARCHITECTS: ANTHONY HERRING PROJECT MANAGER:





INVERCARGILL CITY LIBRARY - FLOOR ONE



TO: COUNCIL
FROM: DIRECTOR OF FINANCE AND CORPORATE SERVICES
MEETING DATE: TUESDAY 31 JANUARY 2017

END OF YEAR BRIEFING AND UPCOMING ACTIVITIES

Report Prepared by: Kari Graber - City Centre Co-ordinator

SUMMARY

This report provides Council with a review of CBD activities that took place in late 2016 and an overview of upcoming projects.

RECOMMENDATIONS

That the Report be received.

IMPLICATIONS

1.	<i>Has this been provided for in the Long Term Plan/Annual Plan?</i> N/A
2.	<i>Is a budget amendment required?</i> N/A
3.	<i>Is this matter significant in terms of Council's Policy on Significance?</i> No.
4.	<i>Implications in terms of other Council Strategic Documents or Council Policy?</i> None.
5.	<i>Have the views of affected or interested persons been obtained and is any further public consultation required?</i> N/A
6.	<i>Has the Child, Youth and Family Friendly Policy been considered?</i> Yes.

FINANCIAL IMPLICATIONS

This has already been approved by Council.

PROJECTS COMPLETED TO INCREASE FOOT TRAFFIC AND VIBRANCY IN THE CITY CENTRE

The end of last year was quite a busy one with Council managing five different events to increase foot traffic and encourage people to shop, eat and utilise the city centre. Between August and December 2016 the following activities took place:

Food Truck Fridays: September 23, September 30, October 7, October 14, October 21, October 28, November 4, November 11, November 18 - attendance in the hundreds.

Trick or Treating in the CBD, Saturday 29 October, - attendance of over 1,000 people.

Christmas Festival and Market, Saturday, 17, December, - attendance in the hundreds.

Gingerbread House Display and Contest, from 17–28 December, - public voting was calculated at 500, with hundreds more coming to view the display, attendance was over 1,000.

City Centre Scavenger Hunt, 3-30 December, - 200 completed entries.

There was a very strong start to City Centre activities in 2016 and work is underway to keep this momentum going into 2017. Currently the City Centre Co-ordinator is working on a number of projects with other community organisations including Venture, Sport Southland, SIT and local businesses to bring more new activities to the city centre. The intention is for the above events to become annual activities in the city.

CURRENT PROJECTS

Public Art

Since September last year, Council has been working with a local business and a property owner to provide public art in the City Centre. Funding from a Creative Communities grant was secured and will allow for the installation of a mural in Barclay Lane, off Esk Street. The theme of the mural is *New Zealand Birds* and it will make a connection to the Weka statue on Esk Street. Work on this was scheduled to start on Monday, 23 January, with completion by early February, however the weather has caused delays.

Retail Strategy

First Retail has been engaged to develop and implement a Retail Strategy for the City. The City Centre Co-ordinator will be working closely with Chris Wilkinson and Lorraine Nicholson to develop a strategy with the input of all key stakeholders including, stores, restaurants, businesses and large employers to promote positive changes and growth in the city centre. Workshops with key stakeholders will take place on Wednesday, 8 February.

RSVP attendance numbers to date have been encouraging. This will be a first major step in developing a thriving CBD, that encourages new growth and helps promote existing business.

CONCLUSION

The feedback from residents and local business owners has been very positive. There are a number of small projects that are continually being developed alongside the big ones and Council is continuing to provide support for ideas and issues that arise for business owners.
